

Annual Performance Report

The State of Louisiana Homeowner Assistance Fund



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Executive Summary

The Louisiana Office of Community Development administered the Homeowner Assistance Fund program, under the name Louisiana Homeowner Assistance Fund, which was established to mitigate financial hardship associated with the coronavirus pandemic. The program provided funds to eligible entities to prevent homeowner mortgage delinquencies, defaults, foreclosures, loss of utilities or home energy services and displacements of homeowners experiencing financial hardship after January 21, 2020 ("Financial Hardship").

The state of Louisiana submitted its notice and agreement for its total allocation of \$146,668,557, and the U.S. Department of the Treasury approved the state's plan on December 7, 2021, allowing for OCD to access the allocated funding to administer the program. Louisiana also opted to accept the 10% up-front allocation to administer a pilot program which began September 13, 2021. The full LA HAF program began on January 10, 2022.

On November 1, 2022, the state announced LA HAF would be expanding to include several new program offerings and provide greater assistance to existing and future program participants, including an increase of the assistance cap from \$25,000 to \$50,000 per eligible homeowner; an extension of monthly, forward payments from three months to six months; non-escrow expense assistance; mortgage assistance through the Restore Louisiana Homeowner Assistance Program, the federally funded, state-administered program for homeowners affected by Hurricanes Laura, Delta, Ida or the May 2021 Severe Storms; and principal reduction assistance. These program expansions resulted in the disbursement of \$52.4 million in funding.

Following program expansion in November 2022, the application period for the program closed on December 21, 2022. By April 2023, all funding was awarded, with final disbursements underway as of November 15, 2023.

PROGRAM POLICY UPDATES

The program continued to seek new opportunities to assist as many pandemic-impacted homeowners as possible and implemented a variety of policy updates and program expansions to serve a greater population of impacted Louisiana homeowners.

The state established a loan modification program (P Program) to support impacted homeowners
who are over the program cap by providing a long-term solution. After establishing the P Program,
more than 30% of applications over the program's maximum assistance cap were deemed eligible by
lenders for a loan modification and state contribution for reinstatement.



- In November 2022, the program implemented a retroactive program update to afford all applicants that had received any funding from the program a total of six forward payments in the amount of their monthly mortgage payments (U Program). With the additional months of assistance, the U Program allowed borrowers even more time to recover from the impacts of COVID-19. All applicants who had received previous assistance from the program in the form of mortgage reinstatement or three forward payments received the six total forward payments unless the full six payments exceeded the program maximum assistance cap.
- After initial reinstatements and the implementation of the U Program expansion, many previously
 assisted homeowners were still unable to keep up with their mortgage payments. To ensure long
 term housing stability, the program implemented a **second reinstatement policy** in February 2023 for
 applicants with a delinquency greater than or equal to four months of payments.
- In May 2023, to ensure timely application of the payments on behalf of borrowers, the program
 implemented a bulk payment process to lenders and servicers for homeowners' payment schedules
 with three months or less remaining on their payment schedules as opposed to the previously
 established monthly payment model.
- The program implemented a final "U Program" bulk payment in August 2023.
- The state of Louisiana has been particularly impacted by the increases in homeowners' insurance over previous years due to natural disasters, resulting in increased escrow costs. To ensure low-income applicants that had previously been approved were not at risk of losing their home, the program implemented an **escrow shortage and corporate advances** payment initiative. The program gathered payment amounts for two population groups in two ranges of low AMI census tracts to pay any outstanding escrow shortages and/or corporate advances tied to the applicant's loans.

FROM PROGRAM INCEPTION UNTIL THE END OF THE ANNUAL REPORTING PERIOD, SEPTEMBER 30, 2023:

- 7,794 households in 64 of 64 Louisiana parishes received \$135 million in disbursed funding, with another \$2.6 million committed.
- 78% of all workable applications resulted in payments disbursed.
- 63% of all program applications came from the 10 parishes that represent 55% of the state's LMI population: East Baton Rouge, Jefferson, Orleans, Caddo, St. Tammany, Lafayette, Livingston, Ascension, Tangipahoa and Ouachita. More than 82% of homeowners who received payments were either unemployed, disabled or retired.
- More than 70% of homeowners who have received payments identify as non-white, 26% identify as white and 4% do not wish to answer.



Community Engagement

COMMUNITY ORGANIZATIONS

Prior to launch, LA HAF established partnerships with housing counseling and legal service organizations willing to support homeowners receiving assistance through the program, including:

- Louisiana Fair Housing Action Center
- St. Martin, Iberia, Lafayette (SMILE)
 Community Action Agency
- Neighborhood Development Foundation
- Neighborhood Housing Services of New Orleans

- Mid-City Redevelopment Alliance
- HousingLA
- Southeast Louisiana Legal Services
- Acadiana Legal Services Corporation
- Cenla Community Action Committee

In addition to these community organizations, the program also coordinated outreach with other identified partner groups across the state that serve LA HAF's target population, including:

- · Local Council on Aging Chapters
- Louisiana Voluntary Organizations Active in Disaster (VOADs)
- Volunteer Louisiana
- Louisiana Association of United Ways
- Louisiana Tribal Leaders
- AARP
- Community-Based State Partner Organizations
 - Louisiana Department of Veteran Affairs
 - Louisiana Faith-Based Organizations
 - Louisiana Department of Children & Family Services
 - · Louisiana Housing Corporation
 - Louisiana Balance of State Continuum of Care
 - Louisiana Department of Health
- Louisiana Clerks of Court
- Governor's Office of Homeland Security and Emergency Preparedness (GOHSEP)

Communication to community organizations and partner agencies included resources and tools that allow these groups to serve as a link between their networks and the program. The program provided informational webinars and communication toolkits, hosted roundtables and maintained open communication to ensure community organizations across the state were equipped with the knowledge and understanding to lead outreach and share program information within their respective communities.



Performance Goals

	PROGRAM DESIGN ELEMENT MORTGAGE PAYMENT ASSISTANCE	PROGRAM DESIGN ELEMENT MORTGAGE REINSTATEMENT
METRIC:	Number of Homeowners Assisted	Number of Homeowners Assisted
GOAL:	3,000	10,000
ACTUAL: (10/20/21 - 9/30/23)	7,259	7,279
PERCENTAGE OF GOAL:	241.97%%	72.79%
STATUS:	Goal Met	On Track
COMMENTARY:	The program's mortgage payment assistance was based on available funding and not the primary source of program assistance. The expansion of the Future Payment Assistance program resulted in a large growth over the past year, allowing the program to more than double its goal for assisted homeowners.	The LA HAF program has been able to assist a larger share of homeowners in the state of Louisiana due to increasing its funding cap from \$25,000 to \$50,000 last year.



Methods for Targeting and HAF Funding

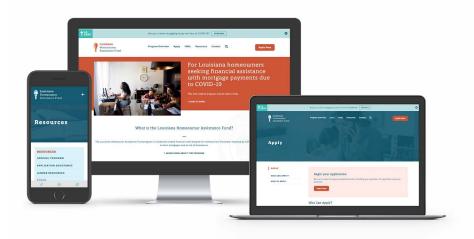
Prior to program launch, the Louisiana Homeowner Assistance Fund developed an outreach plan to reach target audiences and stakeholders across the state and inform them of available program assistance.

A main priority of outreach for the program was to increase awareness of available funding and assistance with community and state partners and encourage potential eligible homeowners to complete the application prior to the December 21, 2022 deadline. These organizations have an established network of those most likely in need of assistance through LA HAF and existing communication channels to reach them and amplify LA HAF messaging.

As such, LA HAF created and launched the following initiatives and tactics to effectively communicate purpose to at-need homeowners and community partners across the state.

PROGRAM WEBSITE

To serve as an informational hub, digital resource and avenue to the application portal, the program established a comprehensive, dedicated website prior to launch. The program website housed relevant information in one centralized location that allowed a clear path for applicants and stakeholders to apply for assistance or contact the program. Available resources included eligibility criteria, informational materials, FAQs, links to the application portal and forms for both applicants and lenders.



LA HAF's website was built to comply with Web Content Accessibility Guidelines (WCAG) and is accessible to those with visual and mobility impairments, as well as visitors with limited internet connection speeds. The program added elements such as alternative text for images, semantic code, skip links, translation widgets and area labels to ensure that it reached as broad of an audience as possible.

The program website had over 684,679 visits and 53,422 portal clicks, indicating how often an individual went from the website to the application portal. The website experienced 159,636 organic search sessions, or those who found the website through a Google Search.





RESOURCE DATABASE

The resource database served as a central library of documents, guides and forms for applicants and program partners, including:

- Applicant user guide
- List of available housing counseling agencies and legal services
- Bulletins for both applicants and lenders detailing program updates and announcements
- Outreach toolkit for lenders
- General program flyers and informational documents such as the program design document and the state's submitted plan to Treasury
- Accessible digital forms to support those completing applications, including the program Appeals Form and the Release of Information Authorization Form

Key resources were also available in Spanish and Vietnamese, which are the second and third most common languages in Louisiana.

STAKEHOLDER ENGAGEMENT

The program has continued to coordinate with partner agencies, community organizations, local leaders and lenders to connect their networks with available program assistance under the shared goal of serving those most in need of mortgage relief.

Throughout the pandemic, numerous organizations have worked with homeowners to prevent foreclosures and keep residents in their homes. The program proactively engaged these respective organizations to reach homeowners, particularly those in under-resourced communities that may otherwise be challenging to reach via traditional methods.



Established stakeholder groups included:

Mortgage Lenders and Servicers

Mortgage lenders and servicers have a direct line of communication with homeowners in the program's target audience and provide them with financial assistance.

Elected Officials and Local Leaders

Communication and coordination with elected and appointed officials who have a statewide reach helped amplify LA HAF's messaging, including the Louisiana Legislature; local parish and municipality officials; and the Louisiana court system. These groups may be involved in foreclosure proceedings and can reach rural or under-resourced areas more easily.

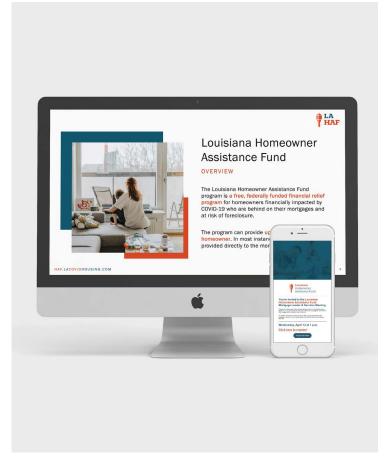
Housing Advocacy Community and Key Stakeholders

Advocacy groups and partner organizations understand the critical need that this program intended to meet for residents across Louisiana and could connect vulnerable populations in their respective networks to program assistance.

MEETINGS, WEBINARS AND ROUNDTABLES

LA HAF recognized the importance of engaging stakeholder groups throughout the duration of the program and establishing two-way communication early on. Prior to program launch, LA HAF hosted several webinars, roundtable discussions and informational briefings for lenders, housing advocate partner groups and housing counselors and legal services to discuss the pilot program, program processes, status on approval of funding, how best to engage their networks, program expansions and program deadlines. The program continued to host meetings and roundtables, as needed, to ensure communication and knowledge sharing on resources and updates.

As the program continued to roll out program expansions and policy updates, it maintained constant communication with partner lenders and servicers and hosted informational webinars to provide more information on updates and offer a space for questions and answers.





PROGRAM ANNOUNCEMENTS AND UPDATES

LA HAF developed and disseminated e-blasts to subscribers to inform stakeholders of all program updates and milestones, including:

- Pilot program kickoff
- Notifying organizations of plan approval by Treasury
- Announcing full program launch
- · Program expansion/updates
- Application deadline
- · Documentation deadline

The program sent a total of 43 campaigns from September 2021 to September 2023 with more than 4,900 emails to lenders, stakeholders and elected officials.

ESTABLISHED PARTNERSHIPS

OCD has partnered with a number of other state agencies to support outreach and share resources to create program process efficiencies.

Louisiana has administered multiple federally funded recovery programs, allowing LA HAF to be established quickly and leverage best practices related to application processing. OCD worked closely with partners such as the Louisiana Workforce Commission for income verification for the program to streamline the review process for applicants. Additionally, the state was able to leverage communication from other ongoing recovery programs to inform audiences of LA HAF programs, services and how to apply.

TOOLKITS AND RESOURCES

The program also used email marketing to distribute resources and toolkits to stakeholder groups, allowing for seamless contact to respective networks.

Stakeholder toolkits included an example email to homeowners on the stakeholder's behalf, shareable social media graphics with template copy, program talking points and program resources/marketing collateral.

PAID MEDIA CAMPAIGN

To effectively reach homeowners statewide, LA HAF launched a multi-pronged media campaign, accounting for target audience demographics and preferred mediums while leveraging best practices from other state-administered recovery programs.



REACHING VULNERABLE HOUSEHOLDS

The program made efforts to reach existing Disadvantaged Communities, as defined by the U.S. Dept. of Housing and Urban Development, through a layered approach that provided multiple touchpoints with the target audience through a variety of channels. The approach was deployed in areas with high concentrations of low-to-moderate income households across the state. The program's promotional efforts showed effective coverage and overlap between identified vulnerable populations and campaign reach.

BROADCAST TELEVISION AND RADIO

The program engaged the Louisiana Association of Broadcasters to roll out a six-week campaign through the Public Education Partnership Program, which effectively promoted LA HAF's message across channels statewide.

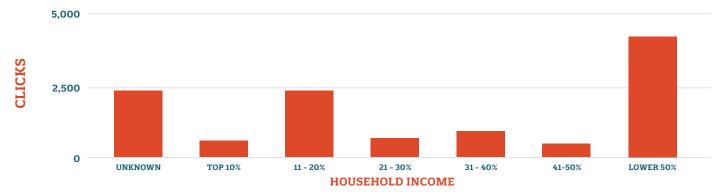
The ad was played consistently on most major stations in Louisiana, including 7,005 radio broadcasts and 2,261 TV broadcasts to total 9,266 runs and a 4:1 return on investment for the program.

DIGITAL

The program's digital campaign launched in phases and ran for over two months, spanning from June 2022 to August 2022. Of the 7,597 website clicks with documented household income, 57% were in the lower 50th percentile of the household income demographic, indicating effective outreach to LMI populations.

*2,365 of clicks did not document household income.

DIGITAL CAMPAIGN HAF SEARCH	DIGITAL CAMPAIGN HAF DISPLAY	DIGITAL CAMPAIGN HAF VIDEO
42,197	140,261	319,233
IMPRESSIONS	IMPRESSIONS	IMPRESSIONS
7,854	1,792	90,230
CLICKS	CLICKS	ENGAGEMENTS





SOCIAL MEDIA

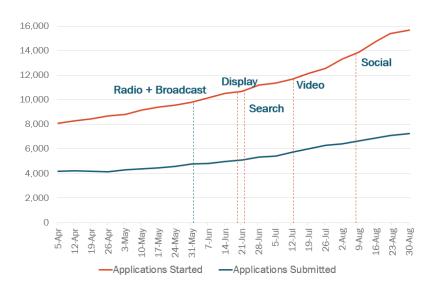
The social media component of the campaign ran for three weeks and was layered to reinforce the messages disseminated through the paid media campaign.

The program saw a consistent increase in applications started and submitted throughout duration of the social media promotion. Further, the ads led to engagement from viewers in all 64 parishes.

DIGITAL CAMPAIGN HAF SOCIAL

119.6K **REACH**

2,399 **LINK CLICKS**

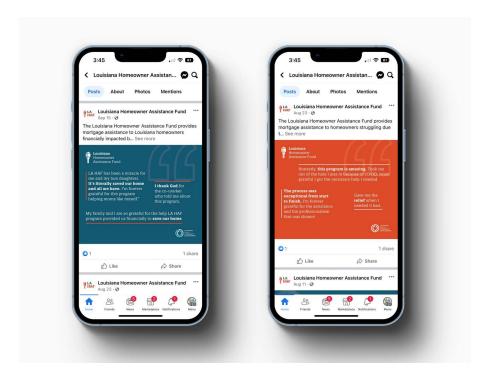


The above graph shows when various components of the campaign were implemented as it relates to applications started and submitted. The program saw a successful increase throughout the campaign as more components were added, displayed here.

EARNED MEDIA AND SOCIAL MEDIA

The program leveraged notable program milestones and updates into effective earned media opportunities, increasing awareness, website activity and program applications.

Additionally, the program used its Facebook page to establish credibility and share testimonials from homeowners who have received assistance, to increase trust among those hesitant to apply and add a relatable, human element to outreach.





COMMUNICATIONS AND APPLICANT RELATIONS

Since inception, the program has remained committed to being accessible and available to target audiences and applicants. LA HAF established a call center and email account to provide direct access and two-way communication between program staff and stakeholders.

The program call center was open from 8 a.m. – 5 p.m., Monday through Friday. Program representatives were trained in application intake, in assisting applicants with accessibility needs, and with translation services. The program call center closed on August 31, 2023. The call center received an average of 192 calls per day and 1,338 calls per week.

Similarly, the program's informational email account, which was linked to a contact form on the program website and included on program resources, was available to triage inquiries and provide direction on next steps to interested homeowners, applicants or stakeholders. Between January 2022 and September 2023, the info account received approximately 10,700 emails (based on best available data).

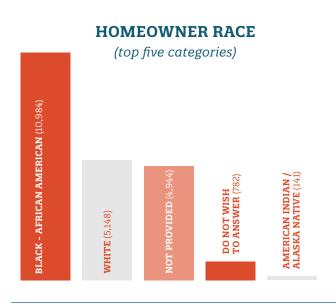
EMAIL

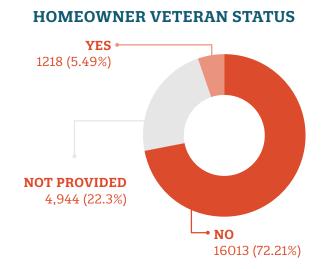
Email served as the primary method of communicating with homeowners and applicants to share large program updates and pertinent information. The program sent a total of 18,988 outreach emails to potential applicants, with an average open rate of 66.17%*. The program continued to keep applicants informed on program updates and policy changes via email.

*Average open rate is 21.33%, as reported by MailChimp, LA HAF's email marketing platform



Applicant Demographics





HOMEOWNER ETHNICITY

NOT HISPANIC (15,476)



I DO NOT WISH TO ANSWER (1,259)

HISPANIC OR LATINO (496)

HOMEOWNER DISABILITY STATUS

